

**TELEGRAM**Foreign Service of the  
United States of America

INCOMING

AMEMBASSY BRASILIA

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UNCLAS SECTION 1 OF 4 STATE 041097/1 TOSEC 040128

FOR FUNSETH FROM S/PRS

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55-15

TAGS: SOPN (KISSINGER, HENRY A.)

SUBJECT: TRAVELLING PRESS REPORTAGE, MORNING, FEB. 20

NO. 10

NEWSPAPERS

(1) NYTIMES (KANDELL FROM BRASILIA) -- "BRAZIL AND U.S. TO  
CONSULT REGULARLY, KISSINGER ANNOUNCES ON BRASILIA VISIT"  
(PAGE 3)

"THE U.S. AND BRAZIL WILL SIGN AN AGREEMENT TO CONSULT RE-  
GULARLY ON MUTUAL AND INTERNATIONAL ECONOMIC AND POLITICAL  
ISSUES, SECRETARY KISSINGER ANNOUNCED . .

"THE AGREEMENT . . CONSIDERABLY ENHANCES BRAZIL'S ASPIRA-  
TIONS TO BECOME A WORLD POWER.

" . . . BRAZIL EXPRESSED THE HOPE THAT THE COUNTRY WILL  
ACHIEVE 'MIDDLE POWER' STATUS . . BY MID-1980S AND EMERGE  
AS A GREAT POWER BY 2000. . . . MR. KISSINGER REFERRED  
WARMLY TO BRAZIL'S ASPIRATIONS (IN HIS TOAST).

" . . . MR. KISSINGER SAID THE . . AGREEMENT WOULD . . SEEK  
TO COORDINATE . . POLICIES IN THE INTERNATIONAL AREA.

" . . . THE AGREEMENT . . MAY CAUSE IRRITATION AMONG SOME  
LATIN AMERICAN NATIONS, . . WHICH HAVE EXPRESSED APPREHEN-  
SION AT BRAZIL'S ECONOMIC AND POLITICAL POWER. . . .  
LEFTISTS AND NATIONALISTS HAVE ACCUSED THE U.S. OF ATTEMPT-  
ING TO EXERT INFLUENCE . . THROUGH BRAZIL. . .

"IN RECENT YEARS, BRAZIL AND THE U.S. HAVE DRIFTED APART  
OVER KEY ECONOMIC AND INTERNATIONAL POLITICAL ISSUES."  
(KANDELL CONTINUES WITH LENGTHY RECITATION ILLUSTRATING  
LAST STATEMENT: BRAZIL ADOPTING "THIRD-WORLD ATTITUDES --  
I.E., BITTERNESS OVER TRADE GAP AND BALANCE OF PAYMENTS  
PROBLEMS, PRO-ARAB STANCE AT U.N., RECOGNITION OF CUBA AND  
MPLA.)

" . . . THE AGREEMENT REPRESENTS AN ATTEMPT BY THE U.S. TO  
DRAW BRAZIL BACK INTO THE WESTERN FOLD. . . ."

(2) WASHPOST (OMANG FROM BRASILIA) -- "U.S., BRAZIL AGREE  
TO CONSULT" (PAGE 14)

"THE U.S. AND BRAZIL WILL SIGN AN AGREEMENT PLEDGING CON-  
SULTATION . . PRIOR TO DEBATE IN WORLD FORUMS, KISSINGER  
SAID. . .

"STATE DEPARTMENT OFFICIALS SAID IT WAS 'A RECOGNITION OF  
FACT' THAT BRAZIL MUST BE CONSULTED AS ARE . . JAPAN AND  
INDIA. . .

"THE AGREEMENT SEEMED DESIGNED TO KEEP BRAZIL IN THE U.S. ORBIT AND AWAY FROM . . . NONALIGNMENT. IT SEEMED CERTAIN TO BE A BOMBSHELL IN THE REST OF LATIN AMERICA, WHERE BRAZIL'S . . . INFLUENCE CAUSES . . . UNEASINESS. . . .

". . . . (KISSINGER) MENTIONED THE POSSIBILITY OF 'A BINDING INTERNATIONAL COMMITMENT' ON . . . TARIFFS AND EXPORT SUBSIDIES. . . .

(OMANG TOUCHES ON CUBA/ANGOLA SITUATION, QUOTING SECTIONS FROM TOAST REITERATING U.S. CUBAN STAND.)

". . . . LATIN AMERICAN LEFTISTS AND U.S. CRITICS HAVE . . . WARNED OF A U.S.-BRAZIL 'AXIS' AIMED AT ECONOMIC AND POLITICAL CONTROL OF THE CONTINENT. . . . ANY SUGGESTION THE U.S. MIGHT BE ENDORSING SUCH AMBITIONS, ACCORDING TO STATE DEPARTMENT OFFICIALS, WOULD COMPLETELY DISTORT THE SIGNIFICANCE OF THE AGREEMENT. . . .

"BRAZIL'S FOREIGN POLICY HAS NOT ALWAYS BEEN TO KISSINGER'S LIKING. . . ." (OMANG CITES RECOGNITION OF PRC AND MPLA AND APPROVAL OF U.N. ZIONIST RESOLUTION AS EXAMPLES.) APPENDED TO OMANG'S PIECE IS REUTER ITEM QUOTING "U.S. OFFICIAL WITH PARTY" STATING SECRETARY WILL VISIT AFRICA IN APRIL.

(3) BALTSUN (TREWITT FROM BRASILIA) -- "KISSINGER LAUDS BRAZIL'S 'NEW ROLE' IN WORLD AFFAIRS, PLANS REGULAR TALKS" (PAGE 1)

"SECRETARY KISSINGER WELCOMED BRAZIL AS A BLOSSOMING WORLD POWER . . . AND ANNOUNCED FORMAL PLANS FOR REGULAR DISCUSSIONS BETWEEN WASHINGTON AND BRASILIA ON ALL GLOBAL ISSUES.

"A FORMAL AGREEMENT WILL BE SIGNED HERE TOMORROW . . . TO ESTABLISH . . . 'AN INSTITUTION OF CONSULTATION.' . . . .

"THE SECRETARY, IN AN ADDRESS LAST NIGHT, SEEMED TO AVOID WITH CARE ANY MILITARY IMPLICATIONS IN THE AGREEMENT . . . HE LEFT LITTLE DOUBT, HOWEVER, THAT ONE OBJECTIVE WAS TO DISCOURAGE CUBA'S AMBITIONS IN LATIN AMERICA. . . .

". . . . THE AGREEMENT WAS CONSISTENT WITH KISSINGER'S GENERAL WORLD VIEW IN WHICH HISTORIC ELEMENTS . . . ARE ERODING. BRAZIL . . . BECAME AN OBVIOUS PLACE TO SEEK SPECIAL RELATIONS IN THIS SEARCH FOR STABILITY.

"THE SECRETARY'S DISCLOSURE IS SURE TO WORRY OTHER LATIN AMERICAN GOVERNMENTS. SOME . . . SEE EXPANSIONIST TENDENCIES IN BRAZIL. . . . IT MAY OFFSET OTHER GAINS MR. KISSINGER HOPES FOR. . . .

"THE SECRETARY SOUNDED THE THEME OF HIS DIPLOMACY IN A TOAST. . . . BRAZILIANS ARE 'TAKING THEIR PLACE IN THE FRONT

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RANK OF NATIONS.' . . . BILATERAL RELATIONS MUST 'BE INFUSED WITH GLOBAL VISION AND PLANNED TO ENCOMPASS A WORLD-WIDE SWEEP,' HE SAID. 'WE HAVE ONLY BEGUN TO REALIZE THE POTENTIAL OF VIGOROUS COLLABORATION . . .'

"THE CONSULTATIVE AGREEMENT TOOK SPECIAL IMPORTANCE IN THAT LIGHT. IN MORE SETTLED TIMES SUCH AN AGREEMENT MIGHT HAVE BEEN REGARDED AS ROUTINE. . .

". . . MR. KISSINGER SAID U.S. CONCERN WOULD BE FOCUSED ON 'THE IMPERATIVE OF WORLD PEACE,' THAT OF BRAZIL (ON) 'THE NEW ISSUES OF GLOBAL INTERDEPENDENCE.' . . .

"HE REFERRED TO CUBA, . . . INDIRECTLY BUT SHARPLY. . . (TREWITT QUOTES CUBA PASSAGES OF TOAST).

"MR. KISSINGER LOOKED TO BRAZIL TO BRIDGE THE GAP BETWEEN # THE DEVELOPED AND DEVELOPING COUNTRIES. . . . HE LOOKED TO CONSULTATION BETWEEN FOREIGN MINISTERS TO SOLVE BOTH BILATERAL AND GLOBAL PROBLEMS. . .

"U.S. OFFICIALS, . . . CAREFULLY EXPLAINED THAT THE CONSULTATIVE PLAN WAS NOT MEANT TO BE OFFENSIVE TO ANY OTHER COUNTRY. . . . THE OFFICIAL SAID THERE IS NO U.S. INTENTION TO MAKE BRAZIL ITS SURROGATE IN THE PURSUIT OF INFLUENCE. . . . YET KISSINGER IS SURE TO HEAR THESE CONCERNS AS HE COMPLETES HIS TOUR . . ."

(4) WASHSTAR (O'LEARY FROM BRASILIA) -- "U.S., BRAZIL OK PLAN ON COOPERATION" (PAGE 4)

"THE U.S. AND BRAZIL AGREED TO A FORMAL AGREEMENT PROMISING . . . REGULAR CONSULTATIONS ON ALL MAJOR INTERNATIONAL EVENTS BEFORE ACTING. OFFICIALS VIEW THIS . . . AS A POTENTIAL COUNTERWEIGHT TO CUBAN MILITARY EXPANSIONISM AND AS U.S. ACCEPTANCE THAT BRAZIL IS EMERGING AS A WORLD POWER.

"THE AGREEMENT . . . ACCORDS BRAZIL UNIQUE RECOGNITION . . . NO OTHER LATIN COUNTRY HAS EVER BEEN BROUGHT SO CLOSELY INTO THE U.S. CONSULTATIVE PROCESS . . .

". . . THIS COMMITMENT FOR JOINT CONSULTATION . . . IS BOUND TO CAUSE APPREHENSION IN THE REST OF THE HEMISPHERE, . . . (WHICH IS) WELL AWARE OF BRAZIL'S ASPIRATIONS FOR WORLD POWER STATUS. . .

"TEN YEARS AGO, THE U.S. AND BRAZIL ACTED IN CONCERT OFTEN IN WHAT WAS AN EFFECTIVE BUT INFORMAL . . . POWER AXIS, NOTABLY . . . IN THE DOMINICAN REPUBLIC (AND) . . . IN WORLD WAR II (WHEN) BRAZIL ALONE . . . SENT A FORCE TO FIGHT . . . ON THE ITALIAN FRONT. BUT THIS TIME, THE COMMITMENT . . . WILL BE FORMAL. . . .

"BRAZIL . . . HAS BEEN WELCOMED TO THE HIGHEST LEVEL OF AMERICAN WORLD STRATEGY AND APPEARS TO BE VERY PLEASED WITH THE NEW RECOGNITION OF ITS STATUS.

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"KISSINGER'S SPEECH ALSO ETCHED SOME SHARP MESSAGES FOR THE COMMUNIST WORLD, INCLUDING CUBA, ABOUT U.S. GLOBAL POLICY. . ."

(O'LEARY ENDS PIECE WITH LENGTHY QUOTES FROM TOAST RE "GLOBAL BALANCE OF POWER" AND CUBA, TO ILLUSTRATE LAST POINT.)

(5) LATIMES (JOHNSTON FROM BRASILIA) -- "U.S., BRAZIL TAKE BIG STEP TOWARD SPECIAL ALLIANCE" (PAGE 1)  
"SECRETARY KISSINGER ANNOUNCED A NEW 'FORMAL AGREEMENT' . . . BETWEEN THE U.S. AND BRAZIL THAT REPRESENTS A MAJOR STEP TOWARD A SPECIAL RELATIONSHIP BETWEEN THE TWO. . . THE AGREEMENT . . . WAS AN UNEXPECTED AND DRAMATIC DEVELOPMENT. . . ITS EXISTENCE WAS CLOSELY HELD UNTIL ONLY HOURS BEFORE KISSINGER'S ANNOUNCEMENT, APPARENTLY TO AVOID OFFENDING OTHER NATIONS ON HIS . . . ITINERARY.

" . . . THE NEW AGREEMENT SERVES TO WELCOME BRAZIL TO ITS EMERGING ROLE AS THE SINGLE NATION IN LATIN AMERICA THAT CAN CLAIM TO BE A WORLD POWER.

" . . . BUT IN THE EYES OF OTHER LATIN NATIONS, THE PROSPECT OF A SPECIAL U.S.-BRAZILIAN RELATIONSHIP MUST PLACE THE KISSINGER TRIP IN AN ENTIRELY NEW LIGHT. . . IN PERU AND VENEZUELA -- THIRD WORLD LEADERS WITH A RECENT HISTORY OF ENMITY TOWARD THE U.S. ROLE IN THE HEMISPHERE -- KISSINGER HAD DELIBERATELY TAKEN A LOW-KEY TONE, STRESSING BILATERAL ISSUES AND CALLING FOR A 'NEW REALISM' . . .

"ONLY UPON DISCLOSURE OF THE NEW BRAZILIAN AGREEMENT DOES THE FULL MEANING OF THAT 'REALISM' COME CLEAR.

" . . . BRAZIL HAS A FUTURE THAT WORRIES MANY OF ITS NEIGHBORS. AN ALLIANCE . . . BETWEEN BRAZIL AND THE U.S. COULD WELL EXPAND WORRY INTO OUTRIGHT APPREHENSION. . . KISSINGER'S WELCOME IN CARACAS AND LIMA MIGHT HAVE BEEN DISTINCTLY CHILLIER HAD THURSDAY'S DEVELOPMENT BEEN KNOWN EARLIER.

" . . . THE NEW COMMITMENT INCLUDES TWO KEY ECONOMIC AREAS OF PRIME CONCERN TO BRAZIL. . . MOST IMPORTANT IS TRADE . . . AND (THE) INFLUX OF TECHNOLOGY. . . IN BOTH AREAS, . . . THE U.S. MAY WELL HAVE CROSSED A MAJOR LINE. . . SUCH ECONOMIC COMMITMENTS ALMOST INEVITABLY LEAD TO STILL GREATER INVOLVEMENTS AS TIME GOES ON. OFFICIALS WITH KISSINGER, PRESSED FOR A PARALLEL, . . . POINTED TO JAPAN. .

"OFFICIALS INSISTED . . . THE NEW AGREEMENT NEED NOT PROVOKE WORRY ELSEWHERE . . . -- THOUGH SUCH WORRY IS INEVITABLE. . . . TO VIEW BRAZIL AS THE 'CROWN PRINCE' OF THE U.S. WOULD BE A DISTORTION, REPORTERS WERE TOLD.

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"... LATIN PERCEPTION OF THE AGREEMENT WILL BE AFFECTED BY FACT THAT BRAZIL REGIME ... VERGES ON THE REPRESSIVE, EVEN BY LATIN AMERICAN STANDARDS. AND IT HAS BEEN STRONGLY OPPOSED ... TO CASTRO.

"THERE MAY HAVE BEEN A TACIT RECOGNITION OF THIS IN THE FACT THAT KISSINGER ... SPOKE OUT PUBLICLY DURING HIS DINNER ADDRESS AGAINST THE CUBAN ARMED INTERVENTION IN ANGOLA. HE DISCUSSED THE ISSUE WITH VENEZUELAN LEADERS, ... AND ALLUDED TO THE ISSUE IN LIMA (PRESS CONFERENCE).  
...."

(S) CHICAGO TRIBUNE DID NOT ARRIVE THIS MORNING. WILL SEND IN EVENING CABLE IF COMES IN LATER TODAY.

WIRES

1. UPI (WALTE FROM BRASILIA): KISSINGER MET WITH BRAZILIAN PRESIDENT GEISEL TODAY, BEARING THE MESSAGE THAT LATIN AMERICA'S LARGEST NATION SHOULD ASSUME A WIDER ROLE IN WORLD AFFAIRS.

KISSINGER AND GEISEL MET AT THE PRESIDENTIAL PALACE, ACCOMPANIED BY BRAZILIAN FM AZEREDO DA SILVEIRA.

THE ISSUE OF CUBA'S MILITARY INTERVENTION IN ANGOLA, SHARPLY CRITICIZED BY THE SECRETARY ON HIS ARRIVAL ON THURSDAY, MAY ALSO BE ONE OF THE TOPICS DISCUSSED WITH GEISEL AND HIS TOP ADVISERS.

KISSINGER, LASHING OUT AT THE CUBAN INTERVENTION, WARNED THAT THE U.S. IS 'DETERMINED ... TO RESIST SUCH DANGEROUS AND IRRESPONSIBLE ACTIONS.'

KISSINGER TOLD A DINNER HOSTED BY THE BRAZILIAN GOVT. THURSDAY NIGHT, 'WE CANNOT ACCEPT THE DISPATCH OF LARGE EXPEDITIONARY FORCES AND VAST AMOUNTS OF WAR MATERIEL TO IMPOSE SOLUTIONS IN LOCAL CONFLICTS IN FARAWAY CONTINENTS.

'WE CANNOT BE INDIFFERENT IF A NATION OF THIS HEMISPHERE MAKES IT A SYSTEMATIC PRACTICE TO INTERVENE TO EXACERBATE SUCH CONFLICTS AROUND THE GLOBE,' KISSINGER SAID.

'THE UNITED STATES IS DETERMINED, AS A MATTER OF PRINCIPLE, TO RESIST SUCH DANGEROUS AND IRRESPONSIBLE ACTIONS.'

THE SECRETARY'S SCHEDULE ALSO INCLUDED A MEETING WITH GEN. DO COUTO E SILVA, CONSIDERED THE MOST INFLUENTIAL VOICE IN GEISEL'S INNER CIRCLE AND FOUNDER OF THE NATIONAL INTELLIGENCE SERVICE, WHICH COORDINATES BRAZIL'S SECURITY AND DEVELOPMENT PLANNING.

KISSINGER ARRIVED IN BRAZIL TO A WARM WELCOME BY TOP GOVT. OFFICIALS.

2. AP (FREED FROM BRASILIA): KISSINGER WILL SIGN AN AGREEMENT WITH BRAZIL SATURDAY RECOGNIZING IT AS A WORLD POWER AND THE CLOSEST LATIN AMERICAN ALLY OF THE U.S.

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ANNOUNCING THE AGREEMENT THURSDAY NIGHT AT A BANQUET, KISSINGER SAID IT PROVIDES FOR AMERICAN CONSULTATION WITH BRAZIL ON 'ALL EVENTS OF INTERNATIONAL SIGNIFICANCE.'

U.S. OFFICIALS EXPLAINED THAT THOUGH THE AGREEMENT DOES NOT PLEDGE ANY AMERICAN MILITARY SUPPORT, IT GIVES BRAZIL THE SAME STATUS THAT JAPAN HAS AS AN ECONOMIC AND POLITICAL ALLY OF THE U.S.

UNDER THE AGREEMENT, KISSINGER AND HIS SUCCESSORS WILL VISIT BRAZIL AT LEAST ONCE A YEAR -- AND THE BRAZILIAN FM WILL MAKE ANNUAL RETURN VISITS TO WASHINGTON -- TO SHARE VIEWS ON THE WORLD SCENE AND TO INSURE THAT BRAZILIAN-AMERICAN TRADE AND TECHNOLOGICAL COOPERATION ARE IN GOOD SHAPE.

THE AGREEMENT ALSO ESTABLISHED MACHINERY TO REMOVE TRADE BARRIERS BETWEEN THE TWO COUNTRIES AND TO SPEED UP THE TRANSFER OF AMERICAN TECHNOLOGY TO AID BRAZIL'S INDUSTRIALIZATION.

THE FIRST FRUIT OF THE AGREEMENT IS EXPECTED TO BE NEGOTIATED TO END OR EASE U.S. COUNTERVAILING DUTIES OF BRAZILIAN EXPORTS.

A SENIOR U.S. OFFICIAL SAID WASHINGTON PARTICULARLY WELCOMES BRAZIL'S RECENT MOVES TO ASSERT ITS INFLUENCE IN THE THIRD WORLD BECAUSE THE BRAZILIANS CAN HELP REDUCE ANTI-AMERICANISM AMONG NONALIGNED COUNTRIES.

BRAZIL IS THE THIRD STOP ON KISSINGER'S TOUR. ONE INFLUENTIAL PERUVIAN SAID HIS 22-HOUR VISIT WITH THE LEFTIST MILITARY REGIME IN LIMA 'CHANGES A LOT -- IT RELAXES TENSION ENORMOUSLY.'

3. ADD TO AP TAKE: KISSINGER DISCUSSED TRADE WITH BRAZILIAN PRESIDENT GEISEL TODAY ... KISSINGER SPENT NEARLY AN HOUR WITH GEISEL. U.S. OFFICIALS DESCRIBED THE DISCUSSION AS PLEASANT, WITH THE BRAZILIAN LEADER EXPRESSING SATISFACTION OVER KISSINGER'S ASSURANCE THAT HE WOULD WORK TO IMPROVE THE TRADE RELATIONSHIP.

KISSINGER WAS SPENDING MOST OF THE DAY IN MEETINGS WITH BRAZILIAN LEADERS, INCLUDING A LENGTHY LUNCH WITH FM DA SILVEIRA.

RADIO/TV

TRAVELING NETWORK CORRESPONDENTS DO NOT APPEAR ON A.M.

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UNCLAS FINAL SECTION OF 4 STATE 041097/4 TOSEC 040128

FOR FUNSETH FROM S/PRS

SPOTS. ANCHORMEN CARRY SHORT REPORTS.

1. LEW WOOD, NBC "TODAY SHOW": "KISSINGER WILL SIGN AGREEMENT WITH BRAZIL" SATURDAY, "RECOGNIZING THAT LATIN AMERICAN NATION AS WORLD POWER AND CLOSE ALLY OF THE U.S.

"KISSINGER GAVE DETAILS OF AGREEMENT AT DINNER IN HIS HONOR" THURSDAY NIGHT IN BRASILIA. "AGREEMENT WILL REMOVE TRADE BARRIERS BETWEEN THE TWO COUNTRIES, AND PROVIDE TECHNICAL AID TO BRAZIL." . . .

2. STEVE BELL, ABC "GOOD MORNING AMERICA": SATURDAY . . . KISSINGER WILL DELIVER SPEECH STRESSING BRAZIL'S POSITION AS THE MOST POWERFUL LATIN AMERICAN COUNTRY. . . . KISSINGER ANNOUNCED LAST NIGHT HE'LL SIGN AN AGREEMENT PROVIDING FOR AMERICAN CONSULTATION WITH BRAZIL ON WHAT ARE CALLED 'ALL EVENTS OF SIGNIFICANT INTERNATIONAL SIGNIFICANCE.'"

3. HUGHES RUDD, CBS MORNING NEWS: ". . . KISSINGER, NOW IN BRAZIL, . . . IS STILL LASHING OUT AGAINST CUBA'S INVOLVEMENT IN ANGOLAN WAR." HE "TOLD A DINNER GATHERING IN BRASILIA THE U.S. IS DETERMINED TO RESIST SUCH DANGEROUS AND IRRESPONSIBLE ACTIONS."

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